

PHASE OF NATIONAL DEVELOPMENT	A	B	C	D
	COUNTRY CHARACTERISTICS	KEY SOVIET OBJECTIVES	OFFICIAL SOVIET STATE ACTIVITY	UNOFFICIAL SOVIET SUPPORTED ACTIVITY
II EARLY STATEHOOD	1. Independence granted.	1. Establishment of <u>bloc</u> presence.	1. Rapid diplomatic recognition.	1. Communists remain in background; support nationalist leadership.
	2. New government lacks administrative competence and organization.	2. Identification of USSR as source of economic and political support.	2. Quick offers of trade and aid; trade mission established.	2. Coalition of extremist elements in a "national democratic front" to apply left-wing pressure on government.
	3. Strong expectation of economic development.	3. Weakening or disruption of Western economic and political ties and promotion of neutralism.	3. Exchange of official visits.	3. First efforts to place agents and malleable officials in key organizations e.g. police, press and information, agrarian reform, education, trade unions.
	4. International recognition and prestige are a primary aim.		4. Cultural exchange, scholarship programs, etc. to mould opinions of the local elite.	4. "Black" propaganda effort to arouse country against West and "imperialist agents".
			5. Increase in official propaganda to and concerning area e.g. radio, publications.	5. "Front" groups founded e.g. Friendship societies, to promote cultural, economic and other ties with bloc, and penetrate key strata.
			6. Encouragement e.g. by propaganda and "technical advice", of national measures to restrict Western influence, exclude foreign capital, discourage foreign investment.	
			7. Flattering attention e.g. publicity to local heroes and achievements.	

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III RELATIVE STABILITY	<ol style="list-style-type: none"> <li>1. State machinery is tolerably efficient.</li> <li>2. Government of one man or single party retains popular support.</li> <li>3. Economic development and international recognition continue to be central objectives.</li> <li>4. Opposition cliques exploit social tensions in bid for power.</li> </ol>	<ol style="list-style-type: none"> <li>1. Reinforcement of <u>bloc</u> presence and diplomatic influence.</li> <li>2. Promote neutralism and frustrate Western efforts to develop new relationships with the area.</li> <li>3. Lay basis for future Communist leadership of "national revolution".</li> </ol>	<ol style="list-style-type: none"> <li>1. Encouragement of economic realignment e.g. trade and payments agreements; purchase of critical surpluses; under-selling or out-bidding Western competitors.</li> <li>2. Area economic surveys made and development projects begun e.g. dams, roads, factories.</li> <li>3. Increase in <u>bloc</u> personnel in country e.g. as advisers, Russian language and vocational school teachers, technicians, etc.</li> <li>4. Play for sympathy of the military e.g. by training missions, sales of equipment.</li> <li>5. Identification of pro-Soviet anti-Western moves with "peaceful coexistence" e.g. to promote support for <u>bloc</u> foreign policies.</li> </ol>	<ol style="list-style-type: none"> <li>1. More active infiltration of key ministries and non-governmental organizations.</li> <li>2. Communists collaborate with extreme nationalist anti-Western elements.</li> <li>3. Propaganda media and "fronts" very active; advertising <u>bloc</u> aid and policies.</li> <li>4. By means of propaganda, strikes seek to disrupt cooperation with West e.g. aid programs, stabilization schemes, "monopoly" investment, etc.</li> <li>5. Diversionary agitation for "vigilance" against imperialist agents and for solidarity in "national liberation front".</li> <li>6. Agitation begun for agrarian reform, nationalization to develop the "class struggle".</li> <li>7. Pressure to remove all restrictions on activities of pro-Communist elements e.g. "peace partisans", left wing editors, etc.</li> </ol>

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IV APPROACHING CRISIS	<ol style="list-style-type: none"> <li>1. Ruling party splits into factions, new parties form or merge with opposition.</li> <li>2. Increasing restiveness among key social groups e.g. military, students, street crowds.</li> <li>3. Economic dislocations dramatize government shortcomings.</li> </ol>	<p>Carry forward previous objectives and, in addition:</p> <ol style="list-style-type: none"> <li>1. Exacerbate and exploit crisis.</li> <li>2. Immobilize or destroy anti-Communist nationalist elements.</li> </ol>	<ol style="list-style-type: none"> <li>1. Continued efforts to saturate country with delegations, trade and aid programs, gestures of friendship, etc.</li> <li>2. Diversionary effort to assure country of Soviet non-interference and to alarm it about "imperialist" plans for intervention.</li> <li>3. Where possible, subtle pressure to secure ouster of key anti-Communists.</li> </ol>	<ol style="list-style-type: none"> <li>1. "Fronts" and Party active in encouraging opposition and spreading anti-Government propaganda.</li> <li>2. "Evidence" uncovered compromising important non-Communists and Western governments.</li> <li>3. Party militants organize for action.</li> <li>4. Tests of strength between CP-led mass organizations and nationalists.</li> <li>5. Struggle for control of key ministries and organizations enters crucial phase.</li> </ol>

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V UNSUCCESSFUL RESPONSE BY LOCAL GOVERN- MENT: ALTERNATIVE I	<ol style="list-style-type: none"> <li>1. Regime overthrown by Communist supported opposition.</li> <li>2. Country on verge of civil war.</li> <li>3. Weak regime rules by balancing Communists and nationalist opponents.</li> <li>4. General breakdown of administration and economic dislocation.</li> <li>5. Anti-Western prejudices given free rein.</li> </ol>	<ol style="list-style-type: none"> <li>1. Develop intimate ties with new government.</li> <li>2. Reassures neighboring states of continued Soviet benevolent interest.</li> <li>3. Assist local Communists in increasing influence in government.</li> </ol>	<ol style="list-style-type: none"> <li>1. Deter the formation of opposing internal or external coalition e.g. by propaganda smokescreen stressing "imperialist" intervention and plots against the revolution, criticizing measures against "patriots", denouncing leading anti-Communists.</li> <li>2. Gestures of support for new government e.g. statements, delegations, agreements.</li> <li>3. Warnings against outside intervention and implied willingness to fight to prevent it e.g. statements, demonstrations, talk of "volunteers", troop maneuvers.</li> </ol>	<ol style="list-style-type: none"> <li>1. Arrival now (if not earlier) of Soviet agents, including third party nationals; plans for seizure of power move ahead.</li> <li>2. Clandestine assistance to CP-led mobs or "peoples armies" e.g. by money, advice, possibly arms.</li> <li>3. Actions and propaganda to maintain atmosphere of terror and confusion.</li> <li>4. Bitter effort to destroy uncooperative officials in key jobs by framed evidence, even murder.</li> <li>5. Efforts to persuade local leadership that it needs Communists to remain in power and save own lives.</li> <li>6. World-wide "front" agitation for "hands off" of country X.</li> </ol>

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VI SUCCESSFUL RESPONSE BY LOCAL GOVERN- MENT: ALTERNATIVE II	<ol style="list-style-type: none"> <li>1. Regime pulls self together.</li> <li>2. Strong measures taken to repress Communists.</li> <li>3. Anti-Western posture modified e.g. overtures for Western assistance.</li> </ol>	<ol style="list-style-type: none"> <li>1. Reestablish relations of confidence with the regime and other countries in the area.</li> <li>2. Prevent West from capitalizing on situation.</li> </ol>	<ol style="list-style-type: none"> <li>1. Disavowal of interference or any direct Communist link.</li> <li>2. Other efforts to mollify indignant officials e.g. correspondence between Heads of State.</li> <li>3. Trade and aid policies continue, if temporarily at a slower pace.</li> <li>4. Official "explanation" e.g. in propaganda, is that "imperialists" conspired to discredit Communists and force State to abandon neutrality.</li> </ol>	<ol style="list-style-type: none"> <li>1. Communists proclaim loyalty to government and assert they will continue to defend the revolution against its enemies.</li> <li>2. Communist leaders may go underground or escape to bloc.</li> <li>3. Reorientation of Party cadres and work follows "self criticism".</li> </ol>